Y Pwyllgor lechyd a Gofal Cymdeithasol Health and Social Care Committee

Cynulliad Cenedlaethol Cymru

National Assembly for Wales



2 March 2015

Dear Colleague,

Consultation on the Regulation and Inspection of Social Care (Wales) Bill

The Health and Social Care Committee is calling for evidence on the general principles of the Regulation and Inspection of Social Care (Wales) Bill. To assist its consideration, the Committee would welcome your views.

The Bill and the accompanying Explanatory Memorandum can be found on the Assembly's website:

http://www.senedd.assembly.wales/mglssueHistoryHome.aspx?lld=12110

What is a Bill?

A Bill is a proposed law. Once a Bill has been considered and passed by the Assembly and given Royal Assent by the Queen, it becomes an Act of the Assembly.

There is a four stage process for the consideration of a Bill. Stage 1 involves consideration of the general principles of the Bill by a committee (which includes the taking of written and oral evidence from interested parties and stakeholders), and the agreement of those general principles by the Assembly.

What is the Committee's role?

The role of the Committee is to consider and report on the general principles of the Bill and the need for legislation. The Committee intends to consider:

- the general principles of the Regulation and Inspection of Social Care
 (Wales) Bill, and the need for legislation to make provision for:
 - reform of the regulatory regime for care and support services;
 - provision of a regulatory framework that requires an approach to the regulation of care and support services focused on outcomes for service users;
 - reform of the inspection regime for local authority social services functions:
 - the reconstitution and renaming of the Care Council for Wales as Social Care Wales and the broadening of its remit; and
 - the reform of the regulation of the social care workforce;
- whether the provisions of the Bill are the best way of achieving these purposes;
- whether any additional provisions would be required to enable the Bill to achieve these purposes;
- potential barriers to the implementation of these provisions and whether the Bill takes account of them;
- whether there may be any unintended consequences arising from the Bill;
- the financial implications of the Bill as set out in the Regulatory
 Impact Assessment within the Explanatory Memorandum; and

 the appropriateness of the powers in the Bill for Welsh Ministers to make subordinate legislation and to issue guidance, and for Social Care Wales to make rules.

Invitation to contribute to the inquiry

The Committee would like to invite you to submit written evidence to assist in its scrutiny of the Bill. In particular, your views on the questions listed in Annex A to this letter would be welcomed.

The Committee welcomes evidence from both individuals and organisations. If you are responding on behalf of an organisation, please provide a brief description of the role of your organisation.

The Assembly is committed to providing accessible information to the widest audience possible. Guidance for witnesses providing written evidence for committees is attached at Annex B. Generally, we ask for submissions to be made in writing, because it is normal practice for the National Assembly to publish evidence provided to a Committee on our internet site so that it becomes part of the public record. However, we are also able to accept evidence in audio or video format. The Committee welcomes contributions in English or Welsh, and we ask organisations with Welsh Language policies/schemes to provide bilingual responses, where applicable, in line with their public information policies.

If you wish to submit evidence, please send an electronic copy of your submission to SeneddHealth@Assembly.Wales. Alternatively, you can write to: Committee Clerk, Health and Social Care Committee, National Assembly for Wales, Cardiff Bay, CF99 1NA.

Submissions should arrive by 16:00 on Friday 24 April 2015. It may not be possible to take into account responses received after this date. Please note that the Committee's first oral evidence session with the Minister for Health and Social Services is yet to be confirmed. If you would like your submission to inform this session, it will need to be received by Friday 13 March 2015.

When the dates are confirmed the information will be published on the Bill webpage (link provided above).

Please feel free to share this consultation with any of your stakeholders, networks or service users as appropriate, and to include their views in your response. The Committee would be grateful if you could forward a copy of this letter to any individuals or organisations who might like to contribute.

For information, a list of those to whom this consultation has been sent is attached at Annex C. A copy of this letter will also be published on the National Assembly's website with an open invitation to submit views:

http://www.senedd.assembly.wales/mgConsultationDisplay.aspx?ID=169

Disclosure of information

You can find further details about how we will use your information at www.assembly.wales/help/privacy/help-inquiry-privacy.htm. Please ensure that you have considered these details carefully before submitting information to the Committee. A hard copy of this policy can be requested by contacting the Clerk.

Yours faithfully,

David Rees AM

Chair, Health and Social Care Committee

David F. Kees.

Annex A

To help the Health and Social Care Committee in its consideration of the Regulation and Inspection of Social Care (Wales) Bill, the Committee would welcome your views on any of the following questions on which you feel able to comment.

General

- 1. Do you think the Bill as drafted will deliver the stated **aims** (to secure well-being for citizens and to improve the quality of care and support in Wales) **and objectives** set out in Section 3 (paragraph 3.15) of the Explanatory Memorandum? Is there a need for legislation to achieve these aims?
- 2. What are the potential **barriers** to implementing the provisions of the Bill (if any) and does the Bill adequately take account of them?
- 3. Do you think there are any issues relating to **equality** in protection for different groups of service users with the current provisions in the Bill?
- 4. Do you think there are any major **omissions** from the Bill or are there any elements you believe should be strengthened?
- 5. Do you think that any unintended consequences will arise from the Bill?

Provisions in the Bill

The Committee is interested in your views on the provisions within the Bill, and whether they will deliver their stated purposes. For example:

- 6. What are your views on the provisions in Part 1 of the Bill for the regulation of social care services?

 For example moving to a service based model of regulation, engaging with the public, and powers to introduce inspection quality ratings and to charge fees.
- 7. What are your views on the provisions in Part 1 of the Bill for the regulation of local authority social services?

 For example, the consideration of outcomes for service users in reviews of social services performance, increased public involvement, and a new duty to report on local markets for social care services.
- 8. What are your views on the provisions in Part 1 of the Bill for the development of market oversight of the social care sector?

- For example, assessment of the financial and corporate sustainability of service providers and provision of a national market stability report.
- 9. What are your views on the provisions in Part 3 of the Bill to rename and reconstitute the **Care Council for Wales** as Social Care Wales and extend its remit?
- 10. What are your views on the provisions in Parts 4 8 of the Bill for workforce regulation?
 - For example, the proposals not to extend registration to new categories of staff, the removal of voluntary registration, and the introduction of prohibition orders.
- 11. What are your views on the provisions in Part 9 of the Bill for cooperation and joint working by regulatory bodies?

Delegated powers

The Bill contains powers for Welsh Ministers to make Regulations and issue quidance, and for Social Care Wales to make Rules.

12. In your view does the Bill contain a reasonable balance between what is included on the **face of the Bill** and what is left to **subordinate** legislation and guidance?

Financial implications

13. What are your views on the **financial implications** of the Bill as set out in parts 6 and 7 of the Explanatory Memorandum?

Other comments

14. Are there any other comments you wish to make about specific sections of the Bill?

Annex B - Guidance for witnesses providing written evidence for committees

The Assembly is committed to providing accessible information to the widest audience possible. This short guide is to assist witnesses who produce written information for committees. This will enable the Assembly to provide information submitted by third parties in an accessible manner.

- Use plain English and plain Welsh avoid unnecessary jargon
- Use a minimum of font size 12.
- A clear sans serif typeface, such as Lucida Sans
- Do not have writing over graphics, pictures or watermarks
- Colours and contrast writing should have maximum contrast to the background: dark on light, light on dark
- Do not use block capitals, and minimise use of bold, underlining and italics

Where possible, information should be provided in Microsoft Word to ensure accessibility. Where a scan or pdf is provided, particularly in the case of signed letters or tables of information, the original Word document should be provided along with it.

Annex C - Consultees for public consultation

This consultation has been sent to the following individuals and organisations. If you are aware of other individuals or organisations who may be interested in responding to this consultation, please do draw this letter to their attention.

Member in charge of the Bill

The Minister for Health and Social Services

Health boards and NHS Trusts

Abertawe Bro Morgannwg University Board of Community Health

Health Board Councils in Wales

Aneurin Bevan University Health Brecknock and Radnor Community

Board Health Council

Betsi Cadwaladr University Health Cardiff & the Vale Community

Board Health Council

Cardiff and Vale University Health Cwm Taf Community Health Council

Board Hywel Dda Community Health

Cwm Taf University Health Board Council

Hywel Dda Local Health Board Montgomery Community Health

Powys Teaching Health Board Council

Public Health Wales

Velindre NHS Trust

Welsh Ambulance Services NHS

Blaenau Gwent County Borough

Trust Council

Community Health Councils

Abertawe Bro Morgannwg

Community Health Council

Aneurin Bevan Community Health

Councils

Betsi Cadwaladr Community Health

Council

Bridgend County Borough Council

Caerphilly County Borough Council

Cardiff County Council

Local Government

City and County of Cardiff

Carmarthenshire County Council

Ceredigion County Council

City and County of Swansea

Conwy Borough Council

Denbighshire County Council Estyn Flintshire County Council Health and Safety Executive Gwynedd Council Healthcare Inspectorate Wales Isle of Anglesey County Council Health Protection Agency Merthyr Tydfil County Borough Health and Wellbeing Best Practice Council and Innovation Board Monmouthshire County Council Information Commissioners Office Institute of Rural Health Neath Port Talbot County Borough Council NHS Wales Informatics Service National Institute for Health and **Newport City Council** Pembrokeshire County Council Care Excellence **Powys County Council** National Innovation Centre Rhondda Cynon Taff County National Leadership and Innovation **Borough Council** Agency for Healthcare NHS Shared Services Partnership Torfaen County Council NHS Wales Informatics Service Vale of Glamorgan Council Wrexham County Borough Council Older People's Commissioner for Wales Regional social care partnerships **Professional Standards Authority** Public Services Ombudsman for Mid Wales North Wales Wales South East Wales Regulation and Quality South West Wales Improvement Authority (RQIA) Social Care Institute for Excellence Social Services Improvement Agency Official agencies Wales Audit Office CAFCASS Cymru Wales Heads of Environmental Care and Social Services Health Group, Health & Safety Inspectorate Wales Technical Panel Care Council for Wales Welsh Language Commissioner Care Quality Commission Welsh Health Advisory Committees

Children's Commissioner for Wales

Equality and Human Rights

Commission

Welsh Optometric Committee

Committee

Welsh Health Specialised Services

Welsh Scientific Advisory Committee	Royal College of Paediatrics and
Welsh Therapies Advisory	Child Health
Committee	Royal College of Psychiatrists in
Professional bodies and	Wales
associations	Royal College of Speech & Language
Academy of Medical Royal Colleges	Therapists
Wales	Royal Pharmaceutical Society
Association of Directors of Social	UNISON
Services Cymru	Unite
British Association of Social Workers	United Kingdom Homecare
Cymru	Association
British Medical Association Wales	Wales TUC
Chartered Society of Physiotherapy	Welsh NHS Confederation
in Wales	Welsh Physiotherapy Leaders
College of Occupational Therapists	Advisory Group
Community Pharmacy Wales	Welsh Local Government
Consortium of Voluntary Adoption	Association (WLGA)
Agencies	
Domiciliary Care Association Wales	Third anator
GMB	Third sector
Health and Care Professions Council	Action on Hearing Loss Cymru
National Association of Probation	Action for Children
Officers	Adoption Register UK
National Day Nurseries Association	Adoption UK
(NDNA)	Advocacy Matters
Nationwide Association of Fostering	After adoption
Providers	Age Alliance Wales
Registered Nursing Home	Age Connects Wales
Association	AGE Cymru
Royal College of General	Age Cymru - My Home Life Project
Practitioners Wales	Aids Trust Cymru
Royal College of Nursing Wales	All Care
Royal College of Physicians	All Wales Children's NGO policy
	group

All Wales Forum of Parents and Carers Wales

Carers Cartrefi Cymru

All Wales People First Centre for Independent Living

Alzheimer's Society Children in Wales

Anheddau Cyf Chwarae Teg

Arthritis Care in Wales Citizens Advice Cymru

Association for Real Change Wales Civil service Pensioners Alliance

Association for Spina Bifida and CLIC Sargent

Hydrocephalus in Wales Community Housing Cymru Group

Ategi Ltd Community Lives Consortium

Barnardo's Cymru Community Practitioners and Health

Bevan Foundation Visitors Association

Black Association of Women Step Contact a Family

Out (BAWSO) Contact the Elderly

Black Voluntary Sector Network Crossroads Caring for Carers

Wales Cruse Bereavement Care Cymru

Bobath Children's therapy Centre Cymorth Cymru

Wales Cystic Fibrosis Trust

British Association for Adoption and Daybreak (Wales) Ltd.

Fostering Dementia UK

British Deaf Association Wales Depression Alliance

British Geriatric Society Wales Diabetes Cymru

British Heart Foundation Cymru Dignified Revolution

British Institute of Learning Disability Rights UK

Disabilities Disability Wales

British Lung Foundation Disabled Children Matter

British Red Cross Diverse Cymru

Carers Trust Wales Downs Syndrome Association

Cancer Research UK Epilepsy Action Cymru

Care and Repair Cymru Epilepsy Wales

Care Co-ordination Network Cymru FNF Both Parents Matter Cymru

Care for the Family Fostering Network Wales

Care Forum Wales Genetic Alliance UK

Carers Trust Gingerbread

GISDA National OAP Association of Wales

Gofal National Pensioners' Convention

Grandparents Association National Youth Advocacy Service

Hafal (NYAS)

Hafod Care Association New Family Social

Haven Trust NIACE Dysgu Cymru

Independent Age National Society for the Protection

Joseph Rowntree Foundation against Cruelty to Children (NSPCC)

Justice for Jasmine Campaign Group Cymru

Learning Disability Wales Older People's Advocacy Alliance

Leonard Cheshire Disability One Voice Wales

Lles Cymru/Wellbeing Wales PACT

Macmillan Cancer Support Parents Federation

Marie Curie Cancer Care Parkinson's UK Cymru *

Mencap Cymru Patients Association

Merched y Wawr Pensioners Forum Wales

Mind Cymru Real Life Options

Minority Ethnic Women's Network RNIB Cymru

Wales RNID Cymru

Mothers Union in Wales Royal British Legion

Motor Neurone Disease Association Royal Voluntary Service (WRVS)

MDF the Bipolar Organisation Save the Children

Cymru Scope Cymru

Mudiad Ysgolion Meithrin Sense Cymru

Multiple Sclerosis Society Shared Lives Plus Cymru

Muscular Dystrophy Campaign Shelter Cymru

NACRO Cymru SNAP Cymru

National Autistic Society Cymru Social Care and Wellbeing Alliance

National Deaf Children's Society Wales

Wales Stonewall Cymru

National Federation of Royal Mail Stroke Association

and BT Pensioners TACT Cymru

National Federation of Women's Tai Pawb

Institutes Tenovus

The Disability Can Do Organisation BUPA

Tros Gynnal Plant Care in Hand

Vale 50+ Strategy Forum Centre for Housing and Support
Vision 21 (Cyfle Cymru) Cerecare Nursing and Domiciliary

Voices from Care Services

Wales Alliance for Mental Health Chartered Institute of Housing

Wales Cancer Alliance Cymru

Wales Carers Alliance Dimensions

Wales Carers Workers Network Drive Network

Wales Cooperative Centre EroSH (Essential Role of Sheltered

Wales Council for Voluntary Action Housing)

Wales Mobility and Driving Family Housing Association (Wales)

Assessment Service Grwp Gwalia

Wales Neurological Alliance Gwyddfor Residential Ltd

Wales Senate of Older People Hafod Care

Wales Carers Workers Network Inclusive Lifestyles

Wales Council for the Blind Inspiration Lifestyle Services Ltd

Wales Council for the Deaf KL Care Ltd
Wales Special Interest Nursing Linc Care

group on Ageing and the Older Melin Homes

Person National Care Association

Welsh Reablement Alliance New Bridges Specialist Care Ltd
Welsh Refugee Council North Wales Care Association

Work Foundation Park House Court Nursing Home

Wellcome Trust Pen Y Bryn (Pendine Park)

Pennaf Housing Group

Service providers Penpergwm House Care Home

Perthyn Registered Nursing Home

Abacare Care Agency Ltd
Association

Abbeyfield Homes

Post Adoption Centre

All Care (S.Wales) Ltd
Seren Group

Association of Retirement Housing
St Davids Children Society

Managers Steddy Ltd

Brynawel Rehab
Tunstall Healthcare

United Welsh Housing Association

Valleys to Coast Housing

West Wales Adult Placement Scheme

Academia

Aberystwyth Law School

Bangor Law School

Bangor University School of Social

Sciences

Cardiff Law School

Cardiff Metropolitan University,

School for Health Sciences

Cardiff School of Social Sciences

Cardiff University

Centre for Social Carework Research

Professor Dame June Clark

Dr Margaret Flynn

Glamorgan Law School

Institute of Medical and Social Care

Research

National Institute for Social Care

and Health Research (NISCHR)

Older People & Ageing Research

and Development Network (OPAN

Cymru)

Social Services Research Group

Swansea Law School

Swansea University Centre for

Innovative Ageing

Welsh Institute for Health and Social

Care (WIHSC)

Professor John Williams

Judicial and legal

Administrative Justice and Tribunals

Council

Association of High Court Masters

Council of Her Majesty's Circuit

Judges

Judicial College

Law Commission

Law Society

Magistrates' Association

Chief Constables of Police Forces

Dyfed Powys

Gwent

North Wales

South Wales

Chief Fire Officers of Fire and

Rescue Services in Wales

Mid & West Wales

North Wales

South Wales